

GOVERNMENT OF ANDHRA PRADESH

A B S T R A C T

Public Services - Establishment of Commissionerate of Health and Family Welfare - Orders - Issued

HEALTH MEDICAL AND FAMILY WELFARE (H2) DEPARTMENT

G.O.Ms. No.93

Dated:23.04. 2010.

Read the following:-

1. G.O.Ms No 261 HM & FW Department dated 28-06-2002
2. GO Rt. No 1316 HM & FW (C1) Department dated 24-09-2007
3. G.O.M.s No 48 HM&FW Department dated 29-01-2000
4. Minutes of Hon'ble CM's Meeting dated 3-11-2009

ORDER:

The Government of Andhra Pradesh has been making sustained efforts to provide quality health care to its citizens, with special attention to those living in remote and interior locations and those belonging to the disadvantaged strata of the society. In this direction, the Government has been implementing the National Rural Health Mission (NRHM) with the assistance of Government of India, along with several other schemes, programmes and activities with the aim of achieving the Millennium Development Goals (MDGs) by making the health delivery system effective and responsive to the needs of the people.

2. However, despite substantial increase in investment in infrastructure, human resources, capacity development, equipment, materials, supplies and multi-pronged efforts, the health related Millennium Development Goals (MDGs) have not shown commensurate improvement. To meet this challenge effectively, the Government of Andhra Pradesh is launching a major initiative to transform the public health scenario of the state, with renewed focus on primary and secondary health systems. The Government's endeavor is to strengthen the capacity of the health delivery system for effective prevention and efficient management of diseases; provision of universal and comprehensive reproductive and child health services; strengthen the referral system and improve the quality of hospital care in conformity with the Indian Public Health Standards (IPHS). The first amongst a series of interventions in this direction is to create an institutional architecture that would enable effective and efficient functioning of the health delivery system.

3. Currently, the responsibility for delivery of primary and secondary health services in the state is dispersed amongst the Directorate of Health (DoH), Commissionerate of Family Welfare (CFW), the A.P. State AIDS Control Society (APSACS), the A.P. Vaidya Vidhana Parishad (APVVP), Commissionerate of AYUSH, Directorate of Institute of Preventive Medicine, Indian Institute of Health and Family Welfare (IIH&FW) and the A.P. Health and Medical Housing and Infrastructure Development Corporation (APMHIDC)

4. The Directorate of Health, is responsible for preventive and promotive health care, especially prevention and management of vector-borne, food and water borne diseases, management of leprosy, blindness, TB, non-communicable diseases etc., health promotion, and basic health care. Whereas, the Commissionerate of Family Welfare (CFW) manages interventions relating to reproductive and child health (RCH) services, including immunization, family planning, maternal and child health, nutrition etc. The A.P. State AIDS Control Society (APSACS), a society of the A.P. Government, is responsible for activities relating to prevention and management of HIV/AIDS. The A.P. Vaidya Vidhana Parishad (APVVP) is responsible for the management of secondary hospitals including the Community Health Centres (CHCs), and provides critical link between the primary and tertiary health system. While the Institute of Preventive Medicine (IPM) is responsible for food safety, water analysis, diagnosis of infectious diseases, clinical, histopathology and blood bank services, and the A.P. Health and Medical Housing and Infrastructure Development Corporation (APMHIDC) is responsible for civil works and supply of drugs, equipment, and other essential materials. The Indian Institute of Family Welfare (IIFW) is the apex training institution responsible for capacity development of the public health system.

5. The presence of a number of departments with complementary responsibilities, however without an effective institutional mechanism for integration, has resulted in sub-optimal efficiency of the health delivery system. At present, the Commissionerate of Family Welfare (CFW), who also functions as the National Rural Health Mission (NRHM) Director, lacks effective control over the implementation machinery. While the functionaries responsible for the public health activities are controlled by the Director of Health, the secondary hospital services are managed by the Commissioner of A.P. Vaidya Vidhana Parishad (APVVP), both of whom are dependent for financial resources to a large extent on the Commissionerate of Family Welfare (CFW). The A.P. State AIDS Control Society (APSACS), Institute of Preventive Medicine (IPM) and Indian Institute of Health & Family Welfare (IIH&FW) are stand-alone institutional with little structural link with either Directorate of Health (DH) or A.P. Vaidya Vidhana Parishad (APVVP), although their functioning is critical for the effectiveness of the health delivery system. Overall, the existing institutional architecture is characterized by dispersal of authority and consequently dilution of responsibility and poor accountability.

6. In this background, the Government of Andhra Pradesh had constituted a multi-member Committee in the second reference cited to review the existing structural and functional dynamics of the Department of Medical, Health and Family Welfare and propose concrete measures for effective reengineering of the department with the objective of improving the effectiveness of public health system. Accordingly, the committee studied the organizational framework of the department, reviewed the functional responsibilities of all wings of the department, held extensive discussions with the employees, para-medical, nurses, and doctors associations, studied the operational dynamics of the health systems in the states of Tamil Nadu, Kerala, Gujarat, Punjab and Haryana and submitted a comprehensive set of

recommendations to the Government. The Committee has strongly recommended the creation of a Commissionerate of Health and Family Welfare “by integrating all institutions concerned with the delivery of primary health care, family welfare services and national health programmes.”

7. The Government, after examining the recommendations of the Committee, the outputs of organizational development analysis of the department conducted by a number of experts and after carefully considering all relevant material, have decided to establish the **Commissionerate of Health and Family Welfare (CH&FW)** with the objective of improving the organizational effectiveness of health system and to ensure efficient management of the human, material and financial resources of the Health, Medical and Family Welfare Department by bringing together all institutions of the Government of Andhra Pradesh responsible for the delivery of primary and secondary health care, family welfare services and national health programmes under one umbrella. By this arrangement, the Government is establishing a unified command structure for the health delivery system that is empowered to manage the emerging challenges, effectively handle increased financial and human resources, advocate and promote policies that strengthen public health and health services in the state.

8. Accordingly, the Government hereby order the following with immediate effect:

i) Establishment of the *Commissionerate of Health and Family Welfare* within the Department of Health, Medical and Family Welfare, which will be responsible for planning, implementation facilitation, coordination, supervision and monitoring of all activities relating to health – preventive, promotive and curative services; comprehensive reproductive and child health services; HIV-AIDS prevention and management; capacity development of the public health system; and all matters relating to primary and secondary hospital services and their interface with the tertiary health system.

ii) All programmes, schemes and activities implemented by the Government for the promotion of public health and family welfare in the state of Andhra Pradesh, including the centrally sponsored schemes and externally financed projects, shall be executed by the Commissionerate of Health and Family Welfare. The Commissionerate of Health and Family Welfare shall exercise overall supervision and control over the existing Directorates of Health and Institute of Preventive Medicine, Commissionerate of Family Welfare, Indian Institute of Health and Family Welfare, Andhra Pradesh Vaidya Vidhana Parishad and AP AIDS Control Society.

iii) The Commissionerate of Health and Family Welfare will be headed by an Indian Administrative Service (IAS) Officer in the rank/grade of Super-time/Above Super-time scale, who shall be called the Commissioner of Health and Family Welfare (CH&FW). The existing post of Commissioner of Family Welfare (CFW) is redesignated as the Commissioner of Health and Family Welfare (CH&FW) with immediate effect.

iv) The Commissioner of Health and Family Welfare (CH&FW) shall be responsible for the overall planning, supervision, coordination, monitoring of all human, financial, material and allied resources of the government available for the provision of effective health services to the citizens of the state. The Commissioner of Health and Family Welfare (CH&FW) shall have overall supervision and control over the existing Directorate of Health, Commissionerate of Family Welfare, (CFW) Institute of Preventive Medicine, (IPM) Indian Institute of Health and Family Welfare (IIH&FW), the A.P. State AIDS Control Society (APSACS) and A.P. Vaidya Vidhana Parishad (APVVP). The Commissioner of Health and Family Welfare (CH&FW) will be the principal advisor to the Government of Andhra Pradesh on all matters relating to Health Care. The key responsibilities of the Commissioner of Health and Family Welfare (CH&FW) are summarized in the Annexure to this Order.

v) Consequent on the establishment of the Commissionerate of Health and Family Welfare, the Directorate of Health is integrated with the existing Commissionerate of Family Welfare. The integrated entity shall be Known as the Directorate of Public Health and Family Welfare. The Director of Health shall henceforth be known as the Director of Public Health and Family Welfare (DPH&FW). The Director of Public Health and Family Welfare (DPH&FW) shall be responsible for implementation of all disease control programmes, maternal and child health services, including immunization, family planning, etc., health promotion and primary health care.

vi) The Institute of Preventive Medicine (IPM), which is responsible for Water and food quality monitoring and provision of advanced Diagnostic services, is a critical department of the public health system. The creation of the Commissionerate of Health and Family Welfare will Strengthen the much needed link between Institute of Preventive Medicine (IPM) and the Directorate of Public Health and Family Welfare.

vii) The Commissioner of Health and Family Welfare will replace the Commissioner of Family Welfare as the Vice-Chairman of the AP Society for AIDS Control Services. Considering the need for integration of HIV-AIDS prevention and management with the primary and secondary Health system, this arrangement will contribute to more effective synergy between A.P. State AIDS Control Society (APSACS), Directorate Public Health and Family Welfare (DPH&FW) and A.P. Vaidya Vidhana Parishad (APVVP). The Commissionerate of Health and Family Welfare (CH&FW) will co-ordinate and monitor the HIV-AIDS prevention and management activities in the primary and secondary health institutions, especially at the community level.

viii) The Commissionerate of Health and Family Welfare (CH&FW) will replace Commissionerate of Family Welfare (CFW) on the Indian Institute of Health and Family Welfare (IIH&FW) Board and will have overall supervision and monitoring responsibility over the policies and functions of the Institute for securing effective capacity development of the functionaries of the public health system.

ix) Considering the critical role of A.P. Vaidya Vidahana Parishad (APVVP) in providing secondary hospital care, especially the 'comprehensive emergency obstetric and neonatal care', its dynamic interface with the primary and the tertiary health system, and its current dependence on the Directorate of Health for human resources and Commissionerate of Family Welfare for financial resources, the CH&FW will exercise overall Supervision and control over A.P. Vaidya Vidahana Parishad (APVVP). All major policy and management decisions of A.P. Vaidya Vidahana Parishad (APVVP) will be taken in consultation with the Commissionerate of Health and Family Welfare (CH&FW) by the Commissioner of A.P. Vaidya Vidahana Parishad (APVVP).

x) The Commissionerate of Health and Family Welfare (CH&FW) will be a member of Andhra Pradesh Health and Medical Housing and Infrastructure Development Corporation (APMHIDC) Governing Body.

xi) The Commissioner of Health and Family Welfare is hereby empowered to review, supervise, monitor and issue necessary directions to the Director of Public Health and Family Welfare, Director of Indian Institute of Family Welfare, Commissioner of A.P. Vaidya Vidahana Parishad (APVVP), Project Director of A.P. State AIDS Control Society (APSACS), and Director of Institute of Preventive Medicine (IPM), for effective functioning of the health delivery system. All proposals emanating from these departments to the government insofar as they relate to the primary and secondary health system will be routed through the Commissioner of Health and Family Welfare.

9. The establishment of the Commissionerate of Health and Family Welfare will entail certain revision of the state, regional, district and sub-district level management to ensure efficiency and effectiveness of health care. The Commissioner of Health and Family Welfare shall review the intra-departmental dynamics of the institutions under the overall charge of the Commissionerate of Health and Family Welfare and implement necessary measures as required. The Commissionerate of Health and Family Welfare (CH&FW) shall submit necessary proposals to the Government for amending relevant statutes/ service rules wherever necessary for compliance with this order. The changes in the roles, responsibilities and consequential amendments, if any, will be issued through a separate Government Order. In case of any conflict with earlier orders of the Government, this Order shall prevail.

(BY ORDER AND IN THE NAME OF THE GOVERNOR OF ANDHRA PRADESH)

J. SATYANARAYANA
PRINCIPAL SECRETARY TO GOVERNMENT

To

The Director of Health, A.P. Hyderabad.

The Director of Medical Education, A.P. Hyderabad.

The Commissioner of Family Welfare, A.P. Hyderabad.

The Commissioner of APVVP, A.P. Hyderabad.

The Director of IPM, A.P. Hyderabad.
The Commissioner of AYUSH, A.P. Hyderabad.
The Director General of Drug Control Administration, A.P. Hyderabad.
The Managing Director of APHMHIDC, A.P. Hyderabad.
The Project Director of A.P. State AIDS Control Society, A.P. Hyderabad.
The Director, Indian Institute of Health & Family Welfare, A.P. Hyderabad.
The Vice-Chairman of NTR University of Health Sciences, Vijayawada.
The Directors of NIMS, A.P. Hyderabad.
The Director VIMS, Visakhapatnam.
The Director RIMS, Kadapa/ Ongole/ Srikakulam/ Adilabad.
The MNJ Cancer Hospital, A.P. Hyderabad.

Copy to:

The Secretary to Government of India, Ministry of Health and Family Welfare, Nirman Bhavan, New Delhi
The Secretary to Government of India, Department of Medical Research, Ministry of Health and Family Welfare, Nirman Bhavan, New Delhi
The Director-General of Health Services, Ministry of Health and Family Welfare, Government of India, Nirman Bhavan, New Delhi.
The Mission Director, NRHM, Nirman Bhavan, New Delhi.
The Director, NIHFW, New Delhi.
The Heads of National Institutions.
All Special Chief Secretaries/Principal Secretaries /Secretaries to Government of Andhra Pradesh.
The Principal Secretaries / Special Secretaries to the Chief Minister
All the Heads of Departments/Directorates of Government Departments.
All the District Magistrates and Collectors.
The OSD to Hon'ble Minister (ME), AP Secretariat, Hyderabad.
The OSD to Hon'ble Minister (H&FW), AP Secretariat, Hyderabad.
The OSD to Hon'ble Minister (Aarogyasri, 108,104 & APHMHIDC), AP Secretariat, Hyderabad.
All Regional Directors of Health.
All the DM&HOs / District Coordinator of Health Services (DCHS)
All Superintendents of Teaching / District / Area Hospitals
Principals of Medical College of the state
The Director of Treasury and Accounts, AP Hyderabad.
The General Administration (SC) Dept.
Finance (Expr .M &HII) and (SMPC) Depts.
All the Officers / Sections in HM&FW Dept.

// FORWARDED BY ORDER //

SECTION OFFICER

COMMISSIONER OF HEALTH AND FAMILY WELFARE - KEY RESPONSIBILITIES

1. The Commissioner of Health and Family Welfare will be responsible for overall planning, implementation facilitation, coordination, monitoring and supervision of all programmes, projects, schemes and activities of the Government relating to public health, secondary health institutions, family welfare and related items of work.
2. The CH&FW will be responsible for effective implementation of disease control programmes (RNTCP, NVBDCP, NLEP, NFCP, NPCB, IDSP, etc), including HIV / AIDS, reproductive and child health, family welfare, water sanitation and food safety, registration of births and deaths, management of sub-centers, Primary Health Centres (PHCs), CHCs, Area and District Hospitals, and allied health facilities, and training institutions under the control, supervision and management of Health and Family Welfare Department.
3. The Commissioner shall be responsible for co-ordination with other departments, agencies, and organizations essential for synergy and integration of their efforts for furtherance of the health of citizens of the state.
4. The Commissioner shall advise the government on all matters of public health, family welfare, the hospital services and on any matter that has a direct or indirect impact on the health of the citizens.
5. She/ He shall be responsible for overall coordination of annual budget and work plan preparation for the sub-departments under his / her charge, management of finances in accordance with the approved budget and work plan, close monitoring of fund utilization, regular audit of the department's financial management.
6. The Commissionerate of Health and Family Welfare (CH&FW) will be responsible for effective human resources management of the Directorates of Public Health and Family Welfare, Indian Institute of Health and Family Welfare, Directorate of Institute of Preventive Medicine, A.P. State AIDS Control Society (APSACS) and A.P. Vaidya Vidahana Parishad (APVVP). This would include *inter alia*, manpower planning, capacity development; overseeing recruitment, promotions, transfers and postings; grievance disposal, disciplinary proceedings, HRMIS and all issues relating to the service matters of the employees, etc.

7. The Commissionerate of Health and Family Welfare (CH&FW) will be the chairman of the Department Promotion Committees (DPCs) for the first and second level gazetted posts, while the concerned head of the department will be a member. The Commissionerate of Health and Family Welfare (CH&FW) will be the member of Department Promotion Committee (DPC) from the 3rd level gazetted post onwards for which the government is the appointing authority.
8. The Commissionerate of Health and Family Welfare (CH & FW) shall be responsible to the Government for performance, achievements, and outcomes of the department and for regular reporting of the department's performance.
9. Any other task assigned by the Government from time to time.

J. SATYANARAYANA
PRINCIPAL SECRETARY TO GOVERNMENT